

ARRANGEMENT OF ACCESS THROUGH AGRARIAN REFORM FOR INCREASING COMMUNITY INCOME

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Abstract: Agrarian reform (RA) as a national strategic program aims to encourage the creation of sources of prosperity and community welfare. This study aims to describe agrarian reform through access arrangement schemes and map out the roles of stakeholders involved in the RA program in Purworejo. The research method was carried out qualitatively, data obtained through interviews with key respondents and through document studies. The results of the study show that in Purworejo Regency, the Agrarian Reform Task Force (GTRA) has prepared a form of RA through strengthening access including optimizing land certificates, especially for Etawa goat breeders and coffee farmers to access capital. In addition, efforts to strengthen community capacity through community empowerment include assistance for Etawa goat breeders and coffee farmers in order to increase their productivity. To support the success of the program, several strategies are needed, including optimizing the role of stakeholders, namely the Office of Cooperatives, Small and Medium Enterprises and Trade, the Office of Settlement and Spatial Planning, the Office of Community and Village Empowerment and related agencies to provide support for program activities and budgets. The role of community leaders as community movers also plays an important role in realizing the success of the Agrarian Reform in Purworejo. Small and Medium Enterprises and Trade, the Office of Settlement and Spatial Planning, the Office of Community and Village Empowerment and related agencies to provide support for program activities and budgets. The role of community leaders as community movers also plays an important role in realizing the success of the Agrarian Reform in Purworejo. Small and Medium Enterprises and Trade, the Office of Settlement and Spatial Planning, the Office of Community and Village Empowerment and related agencies to provide support for program activities and budgets. The role of community leaders as community movers also plays an important role in realizing the success of the Agrarian Reform in Purworejo.

Keywords: Agrarian Reform, Strengthening Access, Community Empowerment

1. INTRODUCTION

Agrarian reform (RA) as mandated in the Presidential Regulation of the Republic of Indonesia Number 86 of 2018 aims to reorganize the structure of ownership, control, use and utilization of land that is more equitable through asset management and accompanied by structuring access to realize people's prosperity. In some of its implementations, agrarian reform has also been chosen as one of the policies in solving various problems land (Martini et al., 2019). In an effort to encourage the realization of Agrarian Reform at the site level, various strategies and cross-sectoral coordination are continuously developed (Martini et al., 2019). The formation of the Agrarian Reform Task Force (GTRA) was also carried out at the district level/city so that the implementation of the RA can be realized effectively, efficiently so that in real terms it can improve people's living standards (Salim & Utami, 2019; Resosudarmo et al., 2019).

The RA program, which has begun to be reactivated under President Joko Widodo's leadership, has encountered many obstacles in its development (Jamal, 2016; Salim et al., 2021). The difficulty of obtaining clear and clean land to be used as Land for Agrarian Reform, the complexity of the institutions involved in the RA, especially in the release of forest land, the complexity of the stages in terms of releasing forest land as TORA, the high interests of egotists Toral, a political system that has not prioritized RA as an important part of indicators of development success and still not optimal pro-people policies have resulted in RA experiencing ups and downs in realizing the final estuary in the form of increasing people's welfare. (Salim & Utami, 2019; Salim et al., 2021). The Ministry of ATR/BPN as the leading sector in carrying out RA also experienced various obstacles, including not fully mobilizing the available manpower/budget to achieve the target. Several national strategic programs including the target for Complete Systematic Land Registration (PTSL) which is still high and various other strategic policy programs that demand to be carried out quickly often result in the RA target not getting the ideal portion of the land office/Ministry of ATR/BPN.

The lack of success of the RA program in several districts/cities is one of the reasons why inequality and poverty are still quite high in some areas (Shohibuddin, 2019). One of the districts in Central Java that still has a fairly high poverty rate is Purworejo Regency (Febriyati), where BPS data shows Purworejo is part of 14 priority districts in Central Java related to poverty reduction (Musrenbang 2020; Kusumaningrum, 2013). The percentage of the poverty rate in this district reaches 12.4%, exceeding the average poverty rate of the population in Central Java, which is 10.58 percent, and exceeding the national average poverty rate of 9.71% (BPS, 2021). As an effort to strengthen the community's capacity to improve the economy, programs to strengthen community access have been carried out, including assistance for fishermen on the coast of Purworejo (Kusumaningrum, 2013). In addition, the National Agrarian Reform (PPAN) program has also been implemented in several sub-districts in Purworejo by cooperating with several stakeholders, the assistance is provided through fruit plant seeds and thousands of rubber plant seeds so that the community is able to obtain more economic value and the existing plants are able to maintain environmental sustainability. (Mulyani, 2010). Some of the programs that have been carried out are still partial between agencies/institutions, besides that sustainability and success have not been maximally achieved. Based on these problems and following up on policies from the center regarding RA, in 2019 the Regent of Purworejo issued a Regent's Decree Number 160.18/420/2019 concerning the Agrarian Reform Task Force/GTRA. The formation of the GTRA team is expected to be able to provide assets and access to the community that are integrated, integrated and sustainable so that the ultimate goal of welfare for the people of Purworejo can be realized.

Based on the data, it can be said that the morphological conditions of Purworejo can be said to be very varied, ranging from hilly areas cultivated by the community for

gardens/hardwoods, land used as agricultural areas to coastal areas as a location for pond cultivation and where fishermen depend, of course, management and assistance are needed to optimize resources. existing land. As a predominantly rural area, the dependence and attachment of the community on land is very high, in this case land becomes an important sector in driving the rural economic sector.(Batterbury, 2016).

2. RESEARCH METHOD

Agrarian reform in Purwo . RegencyThis integrated rejo program was initiated in 2019, marked by the formation of the GTRA Team. However, since it was formed until the time this study was conducted, the progress of the implementation of RA has not shown maximum results. The pandemic conditions that have shaken all corners of the country also have an impact on reallocation/refocusing of the budget and one of them, namely the budget for RA activities, had to be diverted for pandemic budgeting. Several other issues related to RA problems, which must involve cross-sectoral involvement, are certainly one of the challenges in implementing RA at the site level. Based on these problems, this study aims to map the RA scheme, map the stakeholders involved in the RA program and map the potential of natural resources/community capacity in Purworejo. With this mapping hopeThe results can be used as a basis for formulating a strategy for strengthening access to reform in Purworejo Regency, so that RA is able to encourage the success of increasingPurworejo community welfare group. This research was conducted through a qualitative approach, in which data were obtained through in-depth interviews with key stakeholders, namely: Land Office of Purworejo Regency, Office of Settlement and Spatial Planning, Office of Community and Village Empowerment, Community Leaders and the community.

3. RESULTS AND DISCUSSION

3.1.Strengthening Access Reform

The system of land ownership and control in an area certainly affects management policiesland land. Based on the results of data analysis on ownership and control of land in Purworejo Regency, it shows that most of them are in the form of private ownership rights-individuals and legal entities and no expanse of land was found. Hak Guna Usaha/HGU. Results of interviews with the head of the structuring and administration sectionThe land office authority also stated that in Purworejo there were no abandoned areas/land. Likewise,From forest area lands that can be used as a source of Land for Agrarian Reform Objects/TORA, in the study area it does not meet the requirements for the release of forest areas considering that Purworejo conditions are mostly landslide-prone areas, prone to flooding so that the need for land for protected areas and conservation is sufficient. tall. In addition, the adequacy of forest area in this area in one watershed unit is less than 30%, and several locations are experiencing degradation. This condition affects the agrarian reform program in Purworejo to the extent of strengthening access and not making it possible to redistribution of land/assets due to limited TORA sources both from forest area and non-forest land (ex HGU land, absentee land or abandoned land). Realizing the limited availability of land to be redistributed to the community, strengthening access should be an important part to do (Wicaksono 2019). StudySaheriyanto & Suhaimi (2021)stated that the program to strengthen access to reform in Indonesia is still very minimal, this condition has implications for the low improvement of the community's economy.

Efforts to strengthen community access through land certification programs implemented in 2021 and 2022 for the people of Purworejo are allocated to the community in Telogo Guo Village, Kaligesing District. Morphologically, this village isnoodlesIt has hilly morphology and is located in the highlands. This location is a priority for the implementation of RA because it has the main commodities cultivated by the community, namely coffee plantations and the

cultivation of Etawa goats. In addition, the ownership of the location in this village is also based on the social conditions of the community where most of the people have ownership more open mind. condition pereThe economy of the community, some of which are still not prosperous, also underlies the implementation of strengthening access to reform carried out in this village. The scheme for strengthening the access carried out can be described in Figure 1 below.



Figure 1. Scheme for Strengthening Access to Agrarian Villages in Purworejo
(Source: 2022 Researcher Data Analysis)

Based on picture 1 above meThis shows that the scheme for strengthening access to reform that is being sought begins with strengthening legalization in the form of land certificates carried out by the Land Office. Henceforth, the land certificates owned are not only capable of providing legal certainty to the owners of the landgang of rights, from the certificate that is owned, the community can use it to access capital. Player schemaThe era of capital with certificates may have been practiced by the community where certificates are the main capital in accessing loans. However, the thing that is missed after the capital loan is whether the capital is used in the future and from the existing capital how the community can develop their business.and how to monitor and evaluate the development efforts carried out by the community. This is what menso the emphasis is on strengthening access to reform in RA, where strengthening the capital provided can be accompanied by various community assistance activitiesas well as strengthening community capacity. variousGai a convenience scheme so that the publicpeople are able to establish or maintainBusiness development can be provided through several facilities, including in terms of ease of licensing. In addition, in this empowerment activity, strive to improve the quality of products sought by the community in order tolocal and national market share buses. In this scheme, marketing efforts are the spearhead of creating and developingMarket development also needs to be encouraged so that the output of the products produced is able to penetrate the market and be known by the wider community. Integration, cooperation and funding between parties is certainly an important part to improve the community's economypeople.

3.2. Stakeholder Role Mapping

The agrarian reform programmed in Purworejo emphasizes how to strengthen access to land owned by the community. The scheme carried out in this RA model is a cross-sectoral land registration scheme, namely land registration accompanied by community empowerment efforts. In this case, the determination of the location becomes one of the important things to determine the level of success of the program. The initiation of RA, which begins with

strengthening access, is of course allocated to areas with uncertified land. In addition, site selection must also consider the potential of natural resources that can be developed to encourage the realization of sources of prosperity for the community.

The potential that can be highlighted in this area is the cultivation of Etawa goats whose existence is known throughout the archipelago and even abroad. This type of etawa goat in Kaligesing has a peculiarity, namely the posture of a large, tall and aesthetically pleasing goat, so that breeders from other regions hunt for chicks or mother goats for cultivation. Another thing that is quite prominent in this area is that the breeding system has been implemented-advances in technology and information. Some breeders have used a mixture of goat food ingredients from the research results of several universities and animal husbandry centers, so that cultivation does not take long and the quality of the goats produced is super. In addition to Etawa goat products, this location also cultivates people's coffee plantations which have a distinctive taste and quality.

Efforts to develop the potential of this area of course require the participation of stakeholders, to encourage the products produced to be able to increase the income and welfare of the community. Based on the results of this study, the mapping of stakeholder roles in strengthening access through agrarian reform can be presented as table 1 below.

Table 1. The Role of Stakeholders in Strengthening Access to Reform in Purworejo District

No	Stakeholders	Participation
1	Local Government/Regent	<ul style="list-style-type: none"> - Coordinate the recommendation of the Land of Object for Agraria reform (TORA) - Coordinate the implementation of RA in the Regency/City - Provide policies to encourage the success of RA, and mandate assignments and budgeting to encourage the success of RA in OPD (Regional Apparatus Organizations) - Provide policies related to solving problems related to RA
2	regional Secretary	<ul style="list-style-type: none"> - Assist the Regent in implementing the Agrarian Reform Policy
3	Head of Land Office	<ul style="list-style-type: none"> - Implement strengthening access to land rights; - Provide legal certainty regarding the legalization of land parcels;
4	Department of Cooperatives, small and medium enterprises	<ul style="list-style-type: none"> - Provide facilities related to access to capital; - Provide assistance related to community capacity building
5	Department of Agriculture, animal husbandry and plantations	<ul style="list-style-type: none"> - Assist the community in providing superior coffee seeds or other plantation crops; - Provide assistance to facilitate the provision of mothers and young Etawa goats; - Provide assistance related to assistance in improving agricultural/plantation and livestock products; - Provide socialization and training related to plantation and livestock management. - Provide assistance for fertilizer/drug needs in agriculture and animal husbandry.
6	Department of Community and Village Empowerment	<ul style="list-style-type: none"> - Together with other agencies to build community capacity; - Together with other agencies facilitate the improvement of community empowerment
7	Department of Commerce	<ul style="list-style-type: none"> - Facilitating the community in marketing superior products; - Provide assistance to stability and increase the price of superior products produced

		- Provide assistance to the community regarding online marketing management
8	One-Stop Integrated Service and Investment Service (DPMPTSP)	- Provide convenience for the community in applying for micro and small scale business permits
9	Public	- As the main actor in making changes to increase productivity and develop business; - The main subjects who actively participate so that income increases; - Community empowerment is able to increase the capacity and skills of the community

Source: Data analysis, Researcher 2022

As stipulated in the technical guidelines for the implementation of Agrarian Reform, the GTRA task force at the Regency/City level includes several stakeholders, where in carrying out their respective duties each has an important role in encouraging the success of RA. The chart of the GTRA task force at the Regency/City level is presented in Figure 2 below.

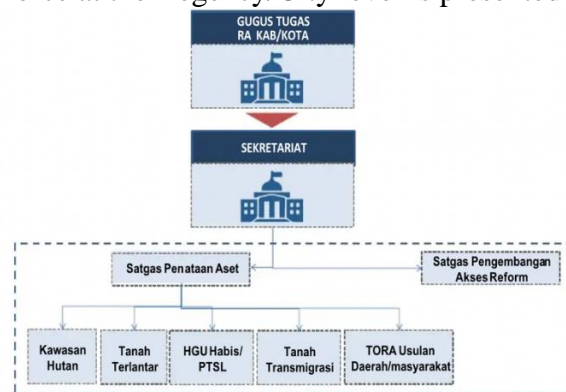


Figure 2. GTRA Task Force District/City Level

Chart 2 shows that the division of performance in the RA is divided into two, including the Asset Management Task Force (Rearrangement of ownership, control, use, and utilization of land) and the Access reform development task force. In carrying out their duties, the two task forces synergize with each other where in the future the land that has been redistributed to the community will be followed up with a policy of land development. building access to reform. However, given the condition of the limited availability of TORA in some areas or the complexity of completing the TORA for redistribution (Nazir et al, 2021), the government is currently intensifying the impetus to carry out the development of access reform, considering that this aspect still does not receive more to be developed.

3.3. Community Participation and Capacity as Capital for Agrarian Reform Success

Strengthening access to applied reforms Purworejo Regency in this agrarian reform program is certainly more pressing right community participation in mendrive program success. In this case, the community empowerment program is the key / spearhead in the implementation there RA. For this reason, the role of stakeholders, especially related agencies, includes the community and village empowerment office, the cooperative service, the trade office in providing assistance to the community. very much needed.

The strong potential in this RA program is that the people in Telogoguwo Village have an open mind to changes and there are community leaders who are strong enough to encourage

community capacity building. Based on the results of observations and interviews with community leaders and with the local community, it shows that the location of the agrarian village already has strong enough capital, especially the presence of community leaders, Dian-the peerless Mr. Sugiharto who is able to provide best practices and positive energy for the progress of society. Initiation efforts carried out by community leaders to manage the Etawa goat business in a professional manner, namely by apply technology to produce feed with high protein capable of producing super etawa goats. In addition, the marketing system that is carried out in a modern way by utilizing the online market is able to create a wider market share from the national to the international level. Cultivation of developersbangSugiharto's breeding of Etawa goats is not only for profitonly for personal gain, but the knowledge and innovations applied to their business are also disseminated to the surrounding community. Sugiato's success in cultivating the super etawa goat has made the surrounding community participate in learning and applying what has been learned for livestock cultivation.

The innovations carried out by the Telogoguo community leaders do not stop at breeding Etawa goats, but the vast potential of coffee plantations in this region is also captured as a business opportunity. KebeThe condition of the coffee plant that has existed since the Dutch era was initially only known asmanage a modest community without any maintenance or innovation. with loveDirector Sugiato who previously took education and training on coffee cultivation, the selection of the right coffee seeds, proper harvesting of coffee beans and independent processing of coffee have increased the quality and quantity of coffee produced. The coffee marketing system that is carried out online and has been known for its taste by various cafes at the local and national level has implications for the expansion of the coffee market share. The increasing demand for coffee certainly has implications for the increasing demand for quality coffee beans. And to meet these standards the local community seeks to improve the quality of coffee beans and pick them according to the specified age. This scheme indirectly educates the community to be ready to compete with coffee farmers in other places,

The potential of natural resources, the potential of human resources and the presence of community leaders who provide an important roleThis material should be caught quickly by the government. It is hoped that the access structuring policy that is driven by the stakeholders involved in RA will be able toprovide significant changes to improve the quality of community products. The synergy between the government and the community needs to be built strongly, so thatlanmillions of programs provided are right on target and can be sustainable. Efforts to build awareness and efforts to increaseCommunity status from below is the main capital as a driver of changing people's living conditions for the better. For this reason, optimizing the role of stakeholders is a key to the success of RA's performance in the agrarian reform village in Purworejo.

4. CONCLUSION

Poverty in rural areas is one of the problems in realizing national developmentsustainable building. For that optimallization of the use and use of land in rural communities needs to be done. Access structuring policy by involvingAll stakeholders and of course the active role of the community is one of the strategies to alleviate poverty. KebiThe agrarian reform policy through structuring access in Purworejo has great potential to be developed, where the policy ofthe physical potential, namely the geographical location that is suitable for coffee cultivation, the large number of Etawa goat farms that are producedempowered by the community, as well as the market share that has been built into a big capital to encourage product improvement-activity. Synergy between stakeholders and community empowerment to improveincrease the capacity of the community, it is hoped that it will be able to encourage the success of access arrangements, so that the final estuary is healthThe welfare of the community is increasing and can be realized.

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